

Message Text

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INFO OCT-01 ISO-00 AID-05 IO-11 COME-00 OPIC-03 EB-07 PC-01

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DRAFTED BY AF/S:RPERRY:DH

APPROVED BY AF - JJBLAKE

AF/S:RTHAVERKAMP

AFR/ESA -JKNOLL (DRAFT)

IO/UNP - WPKRIE0EL (DRAFT)

COMMERCE -SMILLER (INFO)

OPIC -DKELLY (DRAFT)

IO/ML -JLWASHBURN (DRAFT)

EB/OCA:AWALLACE (PHONE)

PEACE CORPS:CBO/AF-CARCHIE (PHONE)

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R 111920Z MAR 76

FM SECSTATE WASHDC

TO AMEMBASSY MBABANE

AMEMBASSY GABORONE

INFO AMEMBASSY MASERU

AMCONSUL CAPE TOWN

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 059594

E.O. 11652: GDS

TAGS:PFOR, UN, US, WZ

SUBJECT: MULTILATERAL AFFAIRS: US-SWAZI BILATERAL RELATIONS

REF:A)MBABANE 22 ; B) MBABANE 61; C) MBABANE 297

CAPE TOWN FOR EMBASSY

1. SUMMARY: DEPT RECOGNIZES IMPORTANCE OF SWAZI ROLE IN
DYNAMIC SITUATION IN SOUTHERN AFRICA AND VALUES ITS SUPPORT
FOR U.S. POSITIONS IN MULTINATIONAL FORA. WITHIN THE
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LIMITS OF ITS RESOURCES, USG WILL GIVE CAREFUL CONSIDERA-

TION TO PROVISION OF ASSISTANCE TO SWAZILAND TO PROMOTE ITS ECONOMIC DEVELOPMENT AND TO SUPPORT ITS POLITICAL ROLE IN THE EVOLUTION OF SOUTHERN AFRICA. FOLLOWING IS IN RESPONSE TO ISSUES RAISED IN REF A. END SUMMARY.

2. SOUTHERN AFRICAN ISSUES: OUR POLICY TOWARDS RHODESIA AND NAMIBIA IS CURRENTLY UNDER REVIEW IN LIGHT OF FAST MOVING DEVELOPMENTS IN SOUTHERN AFRICA. WE SHALL KEEP YOU INFORMED AS THE REVIEW PROGRESSES. OUR POSITION ON RECOGNITION OF THE TRANSKEI, IS NOT SETTLED, HOWEVER, WE WILL CERTAINLY TAKE INTO CONSIDERATION THE OAU POSITION.
"

3. INTERNAL SECURITY: WHILE THE DEPT RECOGNIZES THE POTENTIAL THREAT TO SWAZILAND FROM MOZAMBIQUE, THAT IN ITSELF IS NOT SUFFICIENT AT THIS TIME TO JUSTIFY CLASSIFYING SWAZILAND'S SECURITY AS IMPORTANT TO THE U.S. NATIONAL INTEREST IN ORDER TO MAKE IT ELIGIBLE FOR ASSISTANCE UNDER THE FOREIGN MILITARY SALES ACT. WE CONTINUE TO BELIEVE THAT ECONOMIC AND SOCIAL DEVELOPMENT PROGRAMS ARE THE MOST APPROPRIATE FORM FOR USG ASSISTANCE TO SWAZILAND.

4. AID PROCEDURES: WE AGREE THAT AID PROCEDURES INVOLVE LONG DELAYS IN PROJECT DEVELOPMENT; BUT CONSIDERING NATURE OF MOST PROJECTS REQUIRING EXTENSIVE DESIGN AND COORDINATION WITH HOST COUNTRY REPRESENTATIVES, WE DO NOT ANTICIPATE ADOPTION MORE FLEXIBLE PROCEDURES IN NEAR FUTURE. ALL REQUESTS FOR DEVELOPMENTAL ASSISTANCE FROM THE GOS HAVE BEEN FAVORABLY CONSIDERED BY AID/W AS SHOWN IN SUBSTANTIAL INCREASE NEW PROJECT ACTIVITIES LAST TWO YEARS. ADDITIONALLY, THE SADPT PROJECT FOR SOUTHERN AFRICA AND THE REGIONAL TRAINING PROGRAM PROVIDE FLEXIBILITY TO RESPOND TO URGENT REQUESTS.

5. AID PROGRAM: IN RECOGNITION OF THE IMPORTANCE OUR AID PROGRAM PLAYS IN SWAZI DEVELOPMENT, AND AS INDICATION OF APPRECIATION FOR OVERALL GOOD BILATERAL RELATIONS INCLUDING PARTICULARLY SWAZI SUPPORT IN MULTI-NATIONAL FORA, WE ARE REQUESTING A SUBSTANTIAL INCREASE IN AID
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FUNDS FOR PROGRAMS BENEFITTING SWAZILAND. THE FOLLOWING PROGRAM AMOUNTS ARE IN THE FY 77 CONGRESSIONAL PRESENTATION: CURRICULUM DEVELOPMENT - \$600,900; HEALTH MANPOWER \$1,200,000; COOP & MARKETING - \$426,000; WHICH IS A TOTAL OF \$2,226,000. THE ACTUAL FUNDS AVAILABLE TO SWAZILAND NEXT YEAR WILL BE MORE WHEN YOU CONSIDER THE FOLLOWING:
1) SWAZILAND WILL RECEIVE SOME OF THE \$1,500,000 REQUESTED FOR THE SADPT; 2) \$435,000 APPROPRIATED FOR

THE COOP & MARKETING PROGRAM IN FY 76 HAS NOT BEEN DISBURSED PENDING APPROVAL FINAL PROJECT PAPER, AND 3) IF NEEDED FOR PROJECT IMPLEMENTATION, AID/W CAN REQUEST ADDITIONAL FUNDS FOR THE COOP & MARKETING PROGRAM AFTER THE PROGRAM AGREEMENT IS SIGNED. AS EMBASSY AWARE, AT PRESENT AN AID-SPONSORED TEAM IS IN SWAZILAND CONDUCTING A STUDY IN BILHARZIA CONTROL. IN THE EVENT THAT AN AMERICAN COMPANY SUCCEEDS IN NEGOTIATING A JOINT VENTURE FOR THE PRODUCTION OR MARKETING OF THE TINKABI TRACTOR, AID COULD POSSIBLY CONSIDER LOANS TO COOPERATIVES AND DEVELOPMENT BANKS IN SOUTHERN AFRICA TO FACILITATE SALES OF THE TINKABI TRACTOR.

6. UBL: OUR POLICY IS TO CONTINUE TO ENCOURAGE COOPERATION AMONG THE THREE GOVERNMENTS IN TH" AREA OF POST-SECONDARY EDUCATION. DEPT WILL REVIEW WITH AID/W CHANGING SITUATION DESCRIBED IN REF C, AND PROVIDE A REPLY WHICH CONSIDERS THE NEW SITUATION.

7. SELF-HELP: THE DEPARTMENT HAS ALLOCATED SWAZILAND \$15,000 OF SELF-HELP FUNDS FOR THE THIRD TRANCHE OF FY 76. IF POSSIBLE WE WILL ALLOCATE \$15,000 FOR THE FOURTH TRANCHE.

8. INVESTMENT: US POLICY ENCOURAGES US PRIVATE INVESTMENT IN SWAZILAND, WHICH SEEKS TO ENHANCE ITS DEVELOPMENT ON THE BASIS OF FREE ENTERPRISE. THROUGH OPIC FACILITIES WE HAVE ATTRACTED SEVERAL US COMPANIES - RAY GO, AND INTERNATIONAL HARVESTER - TO SWAZILAND TO EXPLORE INVESTMENT IN THE PRODUCTION AND MARKETING OF THE TINKABI TRACTOR. OPIC ALSO PREPARED TO BE OF ASSISTANCE IN RECRUITING AN AMERICAN INVESTMENT EXPERT TO SERVE IN THE SWAZI MINISTRY OF INDUSTRY, MINES, AND TOURSIM. HOWEVER, OPIC IS NOT ABLE TO FINANCE SUCH A POSITION, WHICH IT ESTIMATES WILL
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REQUIRE APPROXIMATELY 50,000-70,000 PER ANNUM TO INCLUDE ALL COSTS. FINANCING, HOWEVER, COULD COME FROM OTHER SOURCES, AS IN THE CASE OF THE LESOTHO LNDC. OPIC ALSO OFFERED TO CONSIDER PARTICIPATION IN HALLIBURTON'S PROPOSED BARITE PROJECT.

9. SWAZI INTERNATIONAL TRADE EXHIBITION: DEPT IS EXPLORING WITH COMMERCE & USIA WHETHER ANY FUNDS CAN BE MADE AVAILABLE.

10. PEACE CORPS: PC/W RECOGNIZES ACUTE SHORTAGE OF SECONDARY SCHOOL TEACHERS AND WILL ATTEMPT TO RECRUIT THE 40 MATH AND SCIENCE PEACE CORPS TEACHERS AS REQUESTED BY THE GOS.

11. THE ABOVE PARAGRAPHS HAVE ATTEMPTED TO RESPOND TO
THE REQUESTS MADE IN REFTELS WITHIN THE LIMITS OF
AVAILABLE RESOURCES. KISSINGER

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